Part 1: Exempted building work that can be carried out by anyone

Find out what building work usually doesn't require a building consent and can be carried out by anyone. Read the guidance below or go back to Building work that does not require a building consent (https://www.building.govt.nz/projects-and-consents/planning-a-successful-build/scope-and-design/check-if-you-need-consents/building-consent-exemptions-for-low-risk-work/schedule-1-guidance/).

Part 1 of Schedule 1 of the Building Act 2004 contains 33 exemptions (clauses) in five broad categories:

- General
- Existing buildings: additions and alterations
- Other structures
- Network utility operators or other similar organisations
- Demolition.

There are no restrictions on who can carry out the work. However, note that the general conditions and limits of section 42A of the Building Act apply to all Schedule 1 exemptions. If you choose to employ a tradesperson to carry out any building work in Part 1 (which is not restricted building work because it is exempt from requiring a building consent), it is prudent to check the online public register of licensed building practitioners (https://lbp.evr.govt.nz/publicregister/search.aspx).

1. General repair, maintenance, and replacement of building parts

A building consent is not required for a range of general building repairs, maintenance, and replacement of parts.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

1. The repair and maintenance of any component or assembly incorporated in or associated with a building, provided that comparable materials are used.

2. Replacement of any component or assembly incorporated in or associated with a building, provided that: (a) a comparable component or assembly is used; and (b) the replacement is in the same position.

3. However, subclauses (1) and (2) do not include the following building work:

   a. complete or substantial replacement of a specified system; or

   b. complete or substantial replacement of any component or assembly contributing to the building’s structural behaviour or fire-safety properties; or

   c. repair or replacement (other than maintenance) of any component or assembly that has failed to satisfy the provisions of the building code for durability, for example, through a failure to comply with the external moisture requirements of the building code; or

   d. sanitary plumbing or drainlaying under the Plumbers, Gasfitters, and Drainlayers Act 2006.
Guidance on the exemption

This exemption enables building owners to maintain their buildings, including carrying out any repairs or replacement, without having to get a building consent.

For further guidance on this exemption, we suggest you refer to the Ministry’s regular building controls newsletter Codewords (https://www.building.govt.nz/about-building-performance/news-and-updates/codewords/) which often contains relevant examples.


Examples where this exemption could apply

### Unsere if it applies to your building work?

If you are not sure if this exemption applies to your proposed building work, we recommend that either you seek an exemption 2 from the council or you apply for a building consent rather than risk applying it incorrectly. Also refer to the examples below.


### Examples where this exemption could apply

- Replacing a 20-year old profile metal roof cladding (eg corrugated iron or pressed metal tiles), where that cladding has achieved its Building Code durability requirement (ie it lasted more than 15 years) and the replacement cladding is a comparable component or assembly (eg profiled metal roofing).

- Replacing old rotten wooden piles under a house with new treated timber piles in the same positions, as long as the work is not complete or substantial replacement.

- Replacing a damaged fire sprinkler head in the same position in a commercial building. This work is not considered substantial as only one fire sprinkler head is being replaced rather than the whole specified system.

- Repairing and repainting damaged solid plaster exterior wall cladding, where the damage was not due to a durability failure (eg it was caused by a motor vehicle backing into the wall).

- Maintaining a weatherproofing membrane (eg a fibreglass and painted surface system on an existing deck that forms the roof over a habitable room) by applying a new coat of fibreglass and paint in accordance with the manufacturer’s instructions.

- Replacing a damaged inner stainless steel flue for an existing solid fuel heater (eg a wood burner) in the same position. As the undamaged outer flue liner is remaining and will continue to protect the building against the possible spread of fire, the scope of work is not considered to be complete or substantial replacement of a component that contributes to the building’s fire safety.

- Replacing, in the same position, any number of existing non fire-rated wooden doors and windows (joinery and glazing) with new aluminium doors and windows.

- Carrying out repairs or replacement work to a damaged brick chimney of a functioning open fireplace following an earthquake. The repair involves using comparable materials and the scope of work is not considered to be complete or substantial replacement of any components that contribute to the building’s structural behaviour or the fire safety of the building.

- Repairing or replacing masonry veneer wall cladding (eg brick or stone) which has been damaged, for example, by a large earthquake.

- Simple plumbing repairs, such as replacing tap washers or ballcock valves. (Refer to exemption 32 (https://www.building.govt.nz/projects-and-consents/planning-a-successful-build/scope-and-design/check-if-you-need-consents/building-consent-exemptions-for-low-risk-work/schedule-1-guidance/part-2/32-plumbing-and-drainage/) for repairs, maintenance and replacement to sanitary plumbing and drainage which must be carried out by an ‘authorised person’).

- Replacing an old clay tile roof with a profiled metal roof (eg longrun roofing or pressed metal tiles) in the same position. Since the scope of work involves replacing a heavy weight roof with light weight, such issues as how to deal with higher uplift forces must be considered. The owner may elect to use NZS 3604:2011 to show compliance with the Building Code. As the scope of work is not considered to be complete or substantial replacement of a component or assembly that contributes to the building’s structural behaviour, the building work falls within the scope of this exemption.

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Examples where building consent is required

- Replacing exterior wall cladding that has failed within 15 years of the cladding being installed, resulting in damage to the wall framing.
- Rebuilding a house that has been significantly damaged by fire or earthquake. Although the building may have met its durability requirements under the Building Code, the proposed building work would involve complete and substantial replacement of structural components. Therefore, a building consent is required.
- Repairing an exterior wall following vehicle impact damage where the repairs require complete replacement of wall framing and integral bracing elements.
- Replacing an earthquake or fire damaged roof to a warehouse where the work includes the complete replacement of roof trusses that affect the building's structural behaviour.
- Replacing old corrugated iron roofing with new concrete tiles. The new heavier tiles will impose an increased load on the existing structure which is likely to substantially affect the building's structural behaviour.
- Repositioning a solid-fuel heater (e.g., a wood burner) by shifting it from one end of a living room to the other.
- Replacing an existing solid-fuel heater with a comparable appliance in the same location. This will require a building consent as the installation will affect the building's fire safety properties.

2. Territorial and regional authority discretionary exemptions

Territorial authorities (councils) can use their discretion to exempt certain proposed building work from requiring a building consent.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Any building work in respect of which the territorial authority or regional authority considers that a building consent is not necessary for the purposes of this Act because the authority considers that:

(a) the completed building work is likely to comply with the building code; or
(b) if the completed building work does not comply with the building code, it is unlikely to endanger people or any building, whether on the same land or on other property.

Guidance on the exemption

Exemption 2 allows territorial authorities (city or district councils) or regional authorities (regional councils) to use their discretion to exempt any proposed building work from the requirement to obtain a building consent if the territorial or regional authority considers that the circumstances in (a) or (b) of the exemption are met.

This is the only exemption in Schedule 1 which requires a territorial or regional authority to make a decision about any proposed building work. For all the other exemptions, it is up to the owner to decide whether an exemption in Schedule 1 applies.

This exemption can be applied across a wide range of building work. At one end of the scale, the council may choose to exempt simple, low-risk, repetitive-type building work; e.g., relating to farm buildings, proprietary garages or bus shelters (typically buildings of importance level 1 from Building Code clause A3 - Building importance levels).

At the other end of the scale, the building work could be for complex engineered projects where the construction will be designed and supervised by chartered professional engineers. These might include complex temporary stage and lighting towers, or major infrastructure projects such as motorway tunnels, electrical substations for rail networks or substantial wharf repairs.

In these cases, the work is likely to comply, because skilled professionals are doing or supervising the work, and furthermore, council’s processing and inspecting procedures would add little value to the overall process.
As a building owner:
- If you want your proposed building work to be considered for this exemption, we suggest that you or your agent start by discussing it with the relevant council.
- It is then likely that you will have to make a formal written request.
- In making its decision on whether or not to require a building consent, the council will take into account what it considers the risk is, that your building work will not comply with the Building Code or will endanger people or property.

As a territorial or regional authority:
You should have procedures for making formal decisions under exemption 2 that meet the criteria of subclauses (a) and (b) above.

When determining the likelihood of compliance, we suggest your considerations include:
- any substantial previous demonstration of competence in carrying out similar work by the people who will carry out this work (e.g., a history of previous building work in the council’s district)
- the complexity of the building work relative to the competence of the people who will carry it out, and
- any independent quality assurance systems or checks that will be applied in the course of the work.

In determining the likelihood of endangerment, we suggest your considerations include:
- the location of the building work (e.g., whether it is high density urban or remote rural), and
- how close it will be to the property boundary and/or other buildings.

In all cases, we recommend that you (the territorial or regional authority) record your decision, the reason for it and the outcome, and place this information on the property file relating to the building work.

The Ministry has produced a guidance document that outlines good practice relating to the use of this exemption (which corresponds to exemption (k) in the December 2010 version of Schedule 1) and also covers some suggested policy and procedures.


Any type of building work could potentially be considered under this exemption. However, all building work carried out under this exemption should comply fully with the Building Code and all other relevant legislation.

Council policies for allowing discretionary exemptions will vary depending on the scope of the building work and who is undertaking that work. Therefore, as it is difficult to give general examples of the possible application of this exemption, we have shown a series of projects which were considered exempt building work by one territorial authority. These were (clockwise from left):

- Temporary wharf
- Statue
- Substantial wharf repairs
- Bus shelter
- Electrical substation for the rail network.
- Freestanding sign
- Temporary tiered seating
Check with the council

It is recommended that you discuss with council, or check its website, to see if the council has a policy to exempt certain building work under exemption 2, which may, or may not, require a formal application.

3. Single-storey detached buildings not exceeding 10 square metres in floor area

A building consent is usually not required for small buildings such as garden sheds, cabins and sleepouts.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

1. Building work in connection with any detached building that
   (a) is not more than 1 storey (being a floor level of up to 1 metre above the supporting ground and a height of up to 3.5 metres above the floor level), and
   (b) does not exceed 10 square metres in floor area; and
   (c) does not contain sanitary facilities or facilities for the storage of potable water; and
   (d) does not include sleeping accommodation, unless the building is used in connection with a dwelling and does not contain any cooking facilities.

2. However, subclause (1) does not include building work in connection with a building that is closer than the measure of its own height to any residential building or to any legal boundary.

Guidance on the exemption

This exemption covers the construction of small buildings such as garden sheds, cabins or sleepouts. It also includes all work relating to the disposal of stormwater.

If you are providing sleeping accommodation in such a building, note that the facilities of an existing dwelling must be readily available and used...
for sanitation, and the building cannot include cooking facilities because of the risk of fire.

If you are a supplier of proprietary garden sheds, cabins or sleepouts, we recommend that you make sure anyone buying them is aware of the use and location requirements of this exemption. If these requirements are not fully met, the purchaser will need to apply for a building consent.

Note: smoke alarms must be installed in all sleeping areas.

Check with your council

Always check with your local council to make sure your proposed building work does not have any district planning implications (eg maximum site coverage, yard/setback requirements, daylight access planes or permitted activities). A resource consent may be required and it is important that you obtain this before starting any building work.

If you are building close to boundaries, you need to give due consideration to the Building Code requirements regarding protection from fire, particularly in relation to the external spread of fire to neighbouring property.

Examples where this exemption could apply

A 9 square metre sleep-out is constructed in the backyard of a residential dwelling. It is more than its own height away from all boundaries and the associated residential dwelling, and does not contain cooking or sanitary facilities, or a potable water supply.

Owners of a childcare centre intend to build a 10 square metre detached building to serve as a staff retreat area. The proposed building will be more than its own height away from the boundaries. It contains no water supply and no facilities for cooking or sanitation.

A home owner decides to build a detached sleepout with a net ground floor area of 10 square metres on the back of his 1000 square metre section. The sleepout floor level is 900 mm above the supporting ground and the apex of the roof is 3.5 metres above the floor level. The sleepout is more than its own height away (4.4 metres) from the house and the boundaries. To optimise the floor space the owner proposes to have a raised sleeping platform, above door head height, to accommodate a single mattress only (ie equivalent to an upper bunk bed).

Examples where building consent is required

A rural land owner decides to erect a sleepout with a net floor area of 10 square metres on a property that does not have a residential dwelling on it. This sleepout would require a building consent as it is not associated with a residential dwelling.

A building owner erects a kitset garden shed that is 2 metres high. It is located 1 metre from the boundary. This garden shed would require a building consent as it is not its own height away from the boundary.

A home owner decides to build a detached sleepout with a net ground floor area of 10 square metres on the back of his 1000 square metre section. The sleepout floor level is 900 mm above the supporting ground and the apex of the roof is 3.5 metres above the floor level. The sleepout is also more than its own height away (4.4 metres) from the house and the boundaries. The owner decides to optimise the sleepout space by including a loft of 8 square metres as a study area. As the proposed floor level of the study/loft is more than 1 metre above the supporting ground, a building consent will be required.

4. Unoccupied detached buildings

Certain unoccupied buildings that don't normally pose a safety risk, or that are only used while constructing or maintaining another consented building, don't require a building consent.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

1. Building work in connection with any detached building that

(a) houses fixed plant or machinery and under normal circumstances is entered only on intermittent occasions for the routine inspection and maintenance of that plant or machinery, or
(b) is a building, or is in a vicinity, that people cannot enter or do not normally enter; or
(c) is used only by people engaged in building work:

(i) in relation to another building, and
(ii) for which a building consent is required.

2. However, subclause (1) does not include building work in connection with a building that is closer than the measure of its own height to any residential building or to any legal boundary.

Guidance on the exemption

This exemption covers specific types of building that would:

- not normally pose a risk to people, or
- are only used by people engaged in constructing or maintaining another consented building (eg a construction site office).

This exemption also includes all work relating to the disposal of stormwater as it relates to the unoccupied detached buildings.

Check with your council

Always check with your local council to make sure your proposed building work does not have any district planning implications (eg maximum site coverage, yard/setback requirements, daylight access planes or permitted activities). A resource consent may be required and it is important that you obtain this before starting any building work.

If you are building close to boundaries, you need to give due consideration to the Building Code requirements regarding protection from fire; particularly in relation to the external spread of fire to neighbouring property.

Examples where this exemption could apply

Owners of an industrial complex are installing a new compressor which needs to be protected from the weather. They construct a 3 metre high building with a 15 square metre floor area to house the compressor, which only requires maintenance once a month. The building is sited 7 metres from the closest boundary.

A purpose-built construction site office that has a 20 square metre floor area and is 2.4 metres high is located on a consented commercial building site. It is 3 metres from the nearest boundary and is only used by people engaged in constructing the building.

Examples where building consent is required

An industrial building owner wants to construct a building in an area that people do not normally enter. The building will also be further than its own height away from any residential building or legal boundary. However, as the building will contain chemicals that require it to be licensed under the Hazardous Substances and New Organisms Act 1996, a building consent will be required under section 42A(2)(d) of the Building Act.

A building supply merchant intends to build a security building at the exit barrier of his premises (ie on the property boundary). It will be 12 square metres by 3 metres high. As he plans to locate the building less than its own height from the nearest boundary, he will need to apply for a building consent.

5. Tents, marquees, and similar lightweight structures

A building consent is not required for tents, stalls, marquees and booths under 100 square metres in size, and in place for no longer than a month.

What the law says
Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with any tent or marquee, or any similar lightweight structure (for example, a stall, booth, or compartment used at fairs, exhibitions, or markets) that:
  - (a) does not exceed 100 square metres in floor area; and
  - (b) is to be, or has been, used for a period of not more than 1 month.

Guidance on the exemption

This exemption allows you to construct, alter or remove a tent or marquee that is being used either for public assembly (e.g., at a school gala) or private use (e.g., for a wedding reception). However, this is only if the tent or marquee does not exceed 100 square metres and is not in place for more than a month.

This exemption also recognises the simple construction and temporary nature of stalls used at fairs, exhibitions (such as trade shows) and market events. The restrictions on maximum floor area have been imposed to avoid potential safety problems.

Examples where this exemption could apply

- A tent with a floor area of 100 square metres is erected at a sports event. The tent is dismantled after three days.
- The owner of a restaurant puts up a marquee with a floor area of 80 square metres outside his restaurant to cater for extra patrons during a sports event. The marquee is dismantled the next day.
- A large number of tents and marquees are erected on a sports ground for a three day long wine and food festival. Each tent and marquee has a floor area of less than 100 square metres.
- A tent is erected for the display of farm animals at a field show over the weekend. The tent has a floor area of 90 square metres.
- A large number of marquees are erected on a sports ground for a three day long wine and food festival. Each marquee has a floor area of less than 100 square metres.
- A tent is erected for the display of farm animals at a field show over the weekend. The tent has a floor area of 90 square metres.
- A property owner erects a tent with a floor area of 90 square metres for a birthday function in her back yard. It will only be there for the Easter weekend (i.e., four days).
- A tent with a floor area of 50 square metres is erected in a yard to store catering supplies and equipment and to house the bar service area during a function. The tent is dismantled the next day.
- A 75 square metre stall is put up at a trade show for a week.
- The owner of a weekend market stall increases the stall’s size from 50 square metres to 70 square metres.
- The operator of a fun fair erects a number of booths for four weeks. The booths are not physically connected to each other and none of them have a floor area of more than 100 square metres.
- Following a recent increase in the number of car park users at an exhibition centre, an additional ticket booth is installed in the car park for a week until a more permanent solution can be found. The floor area of the booth is 6 square metres.

Examples where building consent is required

- A marquee with a floor area of 125 square metres is erected for a function. Although the function is only for a night, the marquee is over the 100 square metre size limitation and will consequently require a building consent.
- A vineyard owner erects a marquee with a floor area of 75 square metres for wine tasting. He plans to keep the marquee up for the entire summer (i.e., three months), so a building consent is required.
- A circus company intends to erect a tent with a floor area of 300 square metres for its show. This exceeds the maximum allowable floor area of 100 square metres and will require a building consent.
- Two 75 square metre marquees are erected and then joined together by an enclosed awning. This causes the size of the joined marquees to go beyond the 100 square metre limitation so a building consent is required.
- A café owner proposes to erect a permanent 90 square metre marquee for patrons to use. As she intends this marquee to remain in place for longer than a month, a building consent is required.
Organisers of a wine and food festival put up several 125 square metre stalls. As the area of each stall is greater than 100 square metres, a building consent is required.

6. Pergolas

Pergolas don't require a building consent.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with a pergola.

Guidance on the exemption

Pergolas are simple-framed and unroofed structures which are often used as garden features. For the purposes of this exemption, pergolas may either be attached to a building or freestanding. There is no limit on their size, but they must not be roofed.

Examples where this exemption could apply

- An owner purchases a kitset for a 26 square metre, 2.4 metre high pergola.
- A vineyard owner constructs a 100 square metre, 5 metre high pergola for wedding receptions.
- A builder attaches a 10 square metre pergola to a dwelling. The pergola is over a deck which is accessed via French doors from the living room.
- A council installs a 3 metre wide decorative pergola that runs the full length of a 250 metre long pathway in a public park.

Examples where building consent is required

- An owner wishes to alter a 28 square metre pergola attached to her house by fitting clear polycarbonate roofing material to the structure. As the pergola will be roofed, it will not be covered by this exemption. The addition of the roof will turn it into a veranda but, as its area is greater than 20 square metres, it will not be covered by exemption 17. A garden centre wants to erect several pergolas covered in plastic sheeting to provide shelter for customers in the outside courtyard. The addition of the plastic covering to form a closed roof and walls means that the structures are no longer pergolas for the purpose of this exemption and a building consent will be required.

7. Repair or replacement of outbuilding

A building consent is usually not required to replace or repair a carport, garage, shed, greenhouse, machinery room, private swimming pool or farm building.
What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- The repair or replacement of all or part of an outbuilding if:
  - (a) the repair or replacement is made within the same footprint area that the outbuilding or the original outbuilding (as the case may be) occupied; and
  - (b) in the case of any replacement, the replacement is made with a comparable outbuilding or part of an outbuilding; and
  - (c) the outbuilding is a detached building that is not more than 1 storey; and
  - (d) the outbuilding is not intended to be open to, or used by, members of the public.

Guidance on the exemption

This exemption provides for the repair or replacement of existing outbuildings (as classified under Building Code clause A1 – Classified uses) that are not intended for human habitation. These include buildings such as carports, garages, greenhouses, machinery rooms, sheds, private swimming pools and farm buildings.

Check with your council

Always check with your local council to make sure your proposed building work does not have any district planning implications (e.g. maximum site coverage, yard or setback requirements, daylight access planes or permitted activities). A resource consent may be required and it is important that you obtain this before starting any building work.

If you are building close to boundaries, you need to give due consideration to the Building Code requirements regarding protection from fire, particularly in relation to the external spread of fire to neighbouring property.

Examples where this exemption could apply

A timber weatherboard garage wall is severely damaged in an earthquake. The owner decides to replace the garage wall in the same position using pre-painted, profiled metal cladding.

A farmer decides to replace an old corrugated iron clad storage shed with a new shed in the same position and of the same size. The new shed will have a long-run steel roof and timber weatherboard wall cladding.

The owner of an old concrete block garage, which has part of its roof missing, decides to demolish it. He replaces it in the same position with a new, prefabricated timber-framed garage with pre-finished steel roof and wall claddings.

An elderly couple decide to downsize their deteriorating double garage and replace it with a new single garage. This will occupy part of the footprint of the existing garage.

Examples where building consent is required

The owner of a commercial garage decides to replace an old wooden garage, which is 50 square metres in size, with a new 65 square metre galvanised steel garage. Since the new garage is larger than the original, a building consent is required.

A farmer plans to replace an old farm shed by relocating part of it to the other side of his property and adding a new extension to it. As the farmer is not planning to rebuild in the same locality as the existing farm shed, a building consent is required.

A council proposes to replace an existing masonry public toilet block. Although the definition of outbuilding under the Building Code (clause A1) includes public toilets, a building consent is required. This is because condition (d) of this exemption does not allow the outbuilding to be open to, or used by, members of the public.

The owner of an earthquake-damaged carport proposes to replace it with a garage on the same footprint. As the proposed garage is not a comparable outbuilding, a building consent is required.

8. Windows and exterior doorways in existing dwellings and outbuildings

A building consent is usually not required for building work related to a window or exterior doorway in an existing dwelling.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with a window (including a roof window) or an exterior doorway in an existing dwelling that is not more than 2 storeys or in an existing outbuilding that is not more than 2 storeys, except:

(a) in the case of replacement, if the window or doorway being replaced has failed to satisfy the provisions of the building code for durability, for example, through a failure to comply with the external moisture requirements of the building code; or
(b) if the building work modifies or affects any specified system.

Guidance on the exemption

This exemption allows you to carry out any building work in connection with a window (including a roof window, whether it is fixed or opening) or an exterior doorway without needing a building consent where it is an existing dwelling or outbuilding.

That is as long as the original doorway or window has not failed prematurely and replacing it will not modify or affect any specified system (e.g., sprinklers or fire alarms).

If you are replacing a window, roof window or door, it is important to consider whether it originally met the durability requirements of the Building Code. In most cases, doors and windows in an external wall are required to last at least 15 years. Most windows and doors should achieve this requirement with regular maintenance.

If the door or window is older than 15 years and you are replacing it because it has rotted out, then this work will not require a building consent.

However, if you are replacing a window, roof window or door that has been installed within the last 15 years and it has failed (e.g., it has rotted out), this work will require a building consent. This recognises that replacing a window or door that has failed its durability requirements with a similar window or door could result in the replacement also failing.

All new building work must comply with the Building Code, including the structural performance requirements. Also note that, on completion of the building work, the altered building must comply with the Building Code to at least the same extent as it did before the building work was undertaken.

Load-bearing walls

If you are considering building work that is close to or involves potentially load-bearing walls, it is important to get professional advice (e.g., from a chartered professional engineer, registered architect, building consultant or registered building surveyor).

Examples where this exemption could apply

Installing a roof window to an upper level apartment of a 2 storey multi-unit dwelling (i.e., an apartment building). The skylight will be installed between the existing roof trusses without altering any specified systems.

A home owner decides to replace a damaged, non-fire-rated window that is 500 mm from the boundary. As the replacement window is within a metre of the boundary and as the new building work must comply with the Building Code, the window must provide adequate protection to the boundary (it could either be a fire-rated window or a non-fire-rated window which is suitably protected, e.g., by a drencher system). The existing windows (which are non-fire-rated) in the same wall can remain because the house still complies to the same extent as it did before the alteration (refer to section 42A(2)(b)(ii) of the Building Act).

Removing a dwelling’s lounge window and covering the opening with external cladding and internal linings to form a wall with no opening. Note that minimum Building Code requirements will still need to be met for ventilation, natural light and visual awareness of the outside environment.

Following earthquake damage, a builder decides to install a bi-fold door to replace a pair of French doors leading from the ground floor dining room of a 2 storey dwelling. As the wall opening for the new joinery is wider than the existing opening, he needs to install a new lintel to span the opening.
To gain more sunlight, a home owner decides to install a window in an external fire-rated bedroom wall which contains no other openings. As the window will be less than 1 metre from the boundary, the owner instructs the builder to install a fire-rated window to meet the Building Code requirements.

Examples where building consent is required

A window installed in an existing outbuilding only six years ago needs to be replaced because of a rotten timber window frame. Replacing this window requires a building consent because it has failed its 15 year durability requirement.

The owner of a commercial building wants to install a roof window into an existing roof and ceiling to a top floor office. As this building is not a dwelling or outbuilding and as the roof window installation will affect the existing sprinkler system, a building consent is required.

A building consent is usually not required for building work on an existing entrance or internal doorway to improve access for people with disabilities.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with an existing entrance or internal doorway of a detached or semi-detached dwelling to improve access for persons with disabilities.

Guidance on the exemption

This exemption enables you to alter existing residential dwellings to improve access for people with disabilities. Some common examples of this are modifying doorways to allow better wheelchair access and installing access ramps. For the purpose of this exemption, ‘semi-detached dwellings’ includes row or terraced housing but excludes multi-unit dwellings (where one unit is above another).

This exemption does not cover construction of accessible or wet area showers. New door openings are also outside its scope but may be covered under exemption 8 (https://www.building.govt.nz/projects-and-consents/planning-a-successful-build/scope-and-design/check-if-you-need-consents/building-consent-exemptions-for-low-risk-work/schedule-1-guidance/part-1-exempted-building-work/8-windows-doorways/) (windows and exterior doorways in existing dwellings and outbuildings).

Note: if you are constructing a ramp or platform as part of this building work, you will need to install a safety barrier at any point where there is a fall of 1 metre or more (this is required under Building Code clause F4 – Safety from falling).

Examples where this exemption could apply

An existing entry to a dwelling has a door with a window on either side of it. Both the windows and the door are within an aluminium frame. The entire aluminium frame can be removed and replaced with a wider door and a single window.

A dwelling’s existing internal doorway needs to be widened. The door is located in a wall that is load-bearing and contains a bracing element. The opening can be widened without needing a building consent.

A home owner builds a ramp to provide access to a dwelling. At its highest point the ramp is 1.8 metres above ground level. Although a building consent is not required, she will have to install a safety barrier where there is a fall of 1 metre or more (under Building Code clause F4).
Examples where building consent is required

An owner wants to create a new external door opening to improve access to a dwelling. This is outside the scope of this exemption as it is not a modification of an existing door. However, it may be exempt under exemption 8 (windows and exterior doorways in existing dwellings and outbuildings).

Constructing a new door through an internal bracing wall will require a building consent as the proposed building work is not a modification of an existing door.

10. Interior alterations to existing non-residential building

A building consent is usually not required for internal alterations to a non-residential building (eg shop, office, library, factory, warehouse, church, or school).

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with the interior of any existing non-residential building (for example, a shop, office, library, factory, warehouse, church, or school) if the building work:

(a) does not modify or affect the primary structure of the building; and
(b) does not modify or affect any specified system; and
(c) does not relate to a wall that is:

(i) a fire separation wall (also known as a firewall); or
(ii) made of units of material (such as brick, burnt clay, concrete, or stone) laid to a bond in and joined together with mortar; and

(d) does not include sanitary plumbing or drainlaying under the Plumbers, Gasfitters, and Drainlayers Act 2006.

Guidance on the exemption

This exemption allows internal alterations to non-residential buildings; eg fit-outs of commercial properties. It does not apply to residential buildings, including communal residential buildings such as hotels, retirement villages, camping grounds, prisons and hospitals.

If your proposed building work either modifies or affects the primary structure of the building or any specified system (eg sprinklers, fire alarms or smoke detectors), then you will need a building consent.

In addition, your building work must not relate to a wall that is a fire separation wall (firewall) or a masonry wall (ie made of blocks joined together with mortar).

For example, if you want to cut an opening through a firewall to install a fire door, this does not meet the exemption conditions in subclauses (b) and (c) and will need a building consent.

Because non-residential buildings are often complex, we recommend that you seek advice from people with experience in the building industry such as registered architects, registered building surveyors or chartered professional engineers if you are not sure whether or not this exemption applies. If you are still unsure, we suggest you talk to your local building consent authority (your local city or district council).

Walls and partitions near fire safety systems

Installing new non load-bearing walls and partitions close to sprinkler heads, smoke or heat detectors may affect the effectiveness and compliance of these fire safety systems (which are specified systems). This type of building work will almost certainly require a building consent.
Examples where this exemption could apply

The owner of a clothing store decides to do an internal fit-out which includes new shelving, clothes racks and simple low partitions. The proposed building work will not affect any existing specified systems and it meets the other requirements of this exemption. Therefore, a building consent is not required.

A restaurant owner proposes an alteration that includes redecorating, new seating areas and an extension to the bar. As this building work does not affect or modify the primary structure or any installed specified systems (including firewalls), a building consent is not required.

Examples where building consent is required

The owner of an office building proposes to install a fire door in a firewall that separates an escape route. As the building work affects and modifies an existing specified system, a building consent will be required.

A commercial property owner wants to install some simple full height partitioning. This will involve relocating several fire sprinkler heads. As this building work is a modification to a specified system, a building consent will be required.

A developer has built the shell only of a new commercial building for several retail tenancies. One of the tenants wishes to fit out her retail space: this includes installing full height partitioning and counters for customer service. As this is the first fit-out of a new building, the building work is considered to be new and not an interior alteration to an existing non-residential building. Therefore, the proposed building work is outside the scope of this exemption and will require a building consent.

11. Internal walls and doorways in existing building

A building consent is usually not required to construct, alter or remove an internal wall or doorway.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with an internal wall (including an internal doorway) in any existing building unless the wall is:

(a) load-bearing; or
(b) a bracing element; or
(c) a fire separation wall (also known as a firewall); or
(d) part of a specified system; or
(e) made of units of material (such as brick, burnt clay, concrete, or stone) laid to a bond in and joined together with mortar.

Guidance on the exemption

This exemption allows you to alter, remove or construct certain internal walls and doorways.

However, your proposed building work must not relate to a wall that is:

- load-bearing
- a bracing element
- a firewall, or
- a masonry wall, that is made of units of material (such as brick, burnt clay, concrete, or stone) laid to a bond in and joined together with mortar.

Internal walls often contain bracing elements: altering or removing these walls could adversely affect the building’s structural performance. Some internal walls are also load-bearing: altering or removing these may reduce a building’s compliance with the Building Code’s structural...
performance requirements. Therefore, such walls are not covered by this exemption.

Building work relating to masonry walls is also outside the scope of this exemption. Masonry walls are heavy, and the consequences of their collapse if they are not adequately supported are greater than for timber-framed walls.

All new building work must comply with the Building Code, including with its structural performance requirements. Also note that, on completion of the building work, the altered building must comply with the Building Code to at least the same extent as it did before the building work was undertaken.

Load bearing walls

If you are considering building work that is close to or involves potentially load-bearing walls, it is important to get professional advice (eg from a chartered professional engineer, registered architect, building consultant or registered building surveyor).

Examples where this exemption could apply

An owner of a residential dwelling wishes to remove a section of internal timber-framed wall to make room for a new kitchen installation. After discussing this with a building practitioner, she is satisfied that the section of wall is not load-bearing and is not a bracing element. This building work does not require a building consent.

An owner of a commercial property wishes to build a metal-framed internal wall to provide privacy in a reception area. As the wall is not load-bearing, has no bracing element and is not a firewall, a building consent is not required.

The owner of a dwelling wishes to remove a non load-bearing wall between the kitchen and laundry to provide for an enlarged kitchen space. The timber-framed wall has no bracing elements and therefore the building work does not require a building consent.

Examples where building consent is required

A hotel owner wants to cut a new opening in an existing masonry wall to create an open-plan lobby and reception area. The owner seeks guidance from her local council and an architect. Historic plans are reviewed and the architect discovers that the wall is load-bearing. As the proposed alteration affects a masonry, load-bearing wall, a building consent is required.

An owner of a building wishes to install a door in an internal wall that is not load-bearing. However, the wall is made out of reinforced brick so a building consent is required.

The owner of a dwelling wishes to remove part of an internal metal-framed wall between the hallway and kitchen. She seeks advice from a licensed building practitioner who, after a quick visit to the house, informs her that the wall is load-bearing. Therefore, the removal would require a building consent.

12. Internal linings and finishes in existing dwelling

A building consent is not required to replace or alter a dwelling’s internal linings and wall, ceiling and floor finishes.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with any internal linings or finishes of any wall, ceiling, or floor of an existing dwelling.

Guidance on the exemption

This exemption allows you to replace or alter any or all of the linings and finishes of walls, ceilings or floors of an existing dwelling (whether single
or multi-unit). Unlike exemption 1, this exemption does not require you to use comparable materials.

As wall and ceiling linings often provide bracing and fire resistance, we recommend you seek advice from an appropriately qualified building practitioner before carrying out any such work.

Wet area or level entry showers are generally outside the scope of this exemption. For guidance, refer to Wet area showers need building consent.

Examples where this exemption could apply

- Replacing the ceiling lining (which is a bracing diaphragm) in an existing semi-detached dwelling because of water damage, with a new bracing diaphragm.
- Replacing earthquake-damaged lathe and plaster wall linings in an existing detached house with wood panelling to dado height over full height plasterboard sheets.
- Replacing a dwelling’s tongue and groove floor boards with particle-board sheets.
- Replacing a dwelling’s plasterboard internal linings with new plasterboard.

Examples where building consent is required

- Replacing internal linings and finishes in commercial and industrial buildings will require a building consent (unless the proposed work is covered by another exemption; eg exemption 10).
- Installing a tiled wet area shower in an existing dwelling will require a building consent. This is because the construction of a wet area shower generally includes critical building work, such as waterproof membranes and structural modifications to the flooring system.

13. Thermal insulation

A building consent is not required to insulate an existing building, except for external walls and fire-rated internal walls.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with the installation of thermal insulation in an existing building other than in:

- an external wall of the building;
- an internal wall of the building that is a fire separation wall (also known as a firewall).

Guidance on the exemption
This exemption does not cover the installation of thermal insulation in an external wall of a building, as this may have weathertightness implications. Installing insulation in internal walls that provide fire separation is also outside its scope, as this could adversely affect the building’s fire safety properties.

Examples where this exemption could apply

| A house is being retrofitted with insulation to the sub-floor and ceiling spaces. |
| An existing apartment building is being retrofitted with fibreglass insulation to the internal, non fire-rated walls for additional thermal and noise control. |

Examples where building consent is required

| The external walls to a house are to be injected with expanding insulating foam. |
| A fire-rated tenancy wall to an apartment is to be retrofitted with thermal insulation. |

13A. Ground moisture barrier

A building consent is not required for the installation of a ground moisture barrier in an existing building.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with the installation in an existing building’s subfloor space of a ground moisture barrier.

Guidance on the exemption

This exemption reflects that the installation of ground moisture barriers is building work with a low risk of causing danger to people or damage to other buildings.

Is your rental compliant?

The Residential Tenancies (Healthy Homes Standards) Regulations 2019, which came into force on 1 July 2019, set minimum requirements for rental properties in relation to heating, insulation, ventilation, moisture ingress and drainage, and draught-stopping.

This includes a requirement that all residential rental premises with enclosed subfloor spaces must have ground moisture barriers installed in those spaces where reasonably practicable.

The regulations provide a transitional period to give landlords time to comply with the new standards:

- 1 July 2021 – From this date, private landlords must ensure that their rental properties comply within 90 days of any new tenancy
- 1 July 2021 – All boarding houses must comply
- 1 July 2023 – All Housing New Zealand and registered Community Housing Provider houses must comply
Examples where this exemption could apply

The subfloor space within an existing house is being retrofitted with a ground moisture barrier.

Examples where building consent is required

A ground moisture barrier is to be installed within the subfloor space of a new house under construction.

14. Penetrations through building components

Making a penetration up to 300 mm through internal or external building components usually doesn't require a building consent.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

1. Building work in connection with the making of a penetration not exceeding 300 millimetres in diameter to enable the passage of pipes, cables, ducts, wires, hoses, and the like through any existing dwelling or outbuilding and any associated building work, such as weatherproofing, fireproofing, or sealing, provided that:
   
   (a) in the case of a dwelling, the dwelling is detached or in a building that is not more than 3 storeys; and
   (b) in the case of an outbuilding, the outbuilding is detached and is not more than 3 storeys.

2. In the case of an existing building to which subclause (1) does not apply, building work in connection with the making of a penetration not exceeding 300 millimetres in diameter to enable the passage of pipes, cables, ducts, wires, hoses, and the like through the building and any associated building work, such as weatherproofing, fireproofing, or sealing, provided that the penetration:

   (a) does not modify or affect the primary structure of the building; and
   (b) does not modify or affect any specified system.

Guidance on the exemption

This exemption allows you to make penetrations of a limited size (with a maximum diameter of 300 mm) through both internal and external building components without needing a building consent. It also covers any building work associated with such penetrations such as weatherproofing, fireproofing, or sealing.

These small penetrations are typically necessary to install items such as heat pumps, home ventilation systems, extractor fans and a wide range of other building services which require wiring, pipes and the like to pass through a building.

The exemption contains conditions for two categories of building:

- An existing dwelling or outbuilding, provided:
  
  - the dwelling is in a building that is not more than 3 storeys (e.g. it might have retail stores on the ground floor and apartments above) or the dwelling is detached, or
  
  - the outbuilding is detached and is not more than 3 storeys.
Seek professional advice and check competence

It is important to seek professional advice and to ensure the person carrying out the work is competent to do so, i.e. they understand the Building Code requirements in relation to the building’s structural performance, weatherproofing and fire-rating. Non-compliant building work may affect any insurance cover on the building and/or any future sale and purchase agreements.

Examples where this exemption could apply

- Installing a heat pump into a detached dwelling via a 100 mm diameter wall penetration through an external load-bearing wall.
- Installing an extract fan above a kitchen hob in a 4 storey detached dwelling. The fan is vented through the roof with a 200 mm diameter duct.
- An owner has a single level apartment on the first floor of a 3 storey mixed-use building with retail spaces on the ground floor. The apartment owner intends to install an extract fan in a bathroom and vent it via a 290 mm diameter duct which penetrates an external firewall containing a bracing element.
- Installing a closed-circuit television surveillance system with several 50 mm diameter penetrations through a load-bearing external wall of an outbuilding.
- Fitting a security alarm box and associated cabling to an industrial building’s external envelope. This requires a 20 mm diameter penetration to be drilled and sealed in a non-structural masonry wall.

Examples where building consent is required

- An extract fan in a commercial kitchen is vented via a 250 mm diameter duct which penetrates a primary structure beam on the external wall. Although the penetration is less than 300 mm in diameter, as the penetration affects the primary structure of a commercial building it will require a building consent.
- Providing a 400 mm x 400 mm roof penetration between the trusses of a commercial building to provide for a natural ventilation duct to a staff changing area. As the penetration dimensions are greater than 300 mm in diameter, a building consent is required.

15. Closing in existing veranda or patio

A building consent is not required to close in an existing veranda or patio if the enclosed space is under 5 square metres.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with the closing in of an existing veranda, patio, or the like so as to provide an enclosed porch, conservatory, or the like with a floor area not exceeding 5 square metres.

Guidance on the exemption

This exemption allows you to close in an existing veranda, patio or similar structure in order to convert an area into an enclosed space (e.g. a...
conservatory.
The size of this enclosed space must not exceed 5 square metres.

Examples where this exemption could apply

A building owner has an existing patio measuring 4.5 square metres in area and wishes to fully enclose it with glazing.
An owner of a bay villa decides to partially enclose an existing veranda to have a 5 square metre sunroom off the living room. Glazed window joinery is installed on three sides to create the new space.

Example where building consent is required

A building owner wants to change an existing veranda into an enclosed conservatory. The veranda measures 15 square metres in total. As the area she wishes to enclose is greater than 5 square metres, she will need to obtain a building consent.

16. Awnings

A building consent is usually not required to attach an awning (eg canvas or fabric) to the ground-floor or first-storey level of a building, if it is under 20 square metres in size.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with an awning that:

(a) is on or attached to an existing building; and
(b) is on the ground or first-storey level of the building; and
(c) does not exceed 20 square metres in size; and
(d) does not overhang any area accessible by the public, including private areas with limited public access, for example, restaurants and bars.

Guidance on the exemption

This exemption relates to awnings which are currently, or are to be, attached to a building’s external envelope or exterior surfaces.

If you are carrying out any building work in relation to awnings, you need to be particularly careful in relation to the weathertightness detailing of such structures. All mechanical connections which penetrate the building envelope and provide support to awnings (eg nuts, bolts or coach screws) must provide adequate resistance to stop moisture penetrating the building, as required under Building Code clause E2 – External moisture.

Example where this exemption could apply

A home owner intends to install a retractable canvas awning of 10 square metres above a first floor kitchen window and over the adjoining deck to provide shade.
Example where building consent is required

A lightweight fabric awning is to be fitted above an apartment deck on the third floor of the building. Although the awning has a total coverage of 18 square metres, it is not covered by this exemption because of its height above ground and a building consent is required.

17. Porches and verandas

A building consent is usually not required for building work related to a porch or veranda up to 20 square metres, and attached to the ground-floor or first-storey level.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with a porch or a veranda that:

(a) is on or attached to an existing building; and
(b) is on the ground or first-storey level of the building; and
(c) does not exceed 20 square metres in size; and
(d) does not overhang any area accessible by the public, including private areas with limited public access, for example, restaurants and bars.

Guidance on the exemption

Porches and verandas are usually made from permanent materials and often extend over raised decks or patios.

Porches are roofed structures which project from the face of a building. They may have sides but they are open at the front. Porches are generally used to protect a building entrance and to provide shelter.

A veranda is typically a long porch and can extend along the full length, or even around more than one side, of a building.

This exemption only covers porches and verandas up to a maximum of 20 square metres (this area includes any existing porch or veranda). They must also be located at ground or first storey level.

Examples where this exemption could apply

A building owner wishes to remove an existing porch from the entry to a dwelling. The porch is 20 square metres in size.

A first floor apartment owner wishes to increase the area of an existing veranda from 10 square metres to 20 square metres.

An owner of a multi-storey apartment building proposes to build a 15 square metre roofed structure with open sides to provide weather protection to the ground floor main entrance.

Examples where building consent is required

An existing veranda measures 10 square metres and the owner wishes to increase its size to 25 square metres. The existing structure may remain, but as the additional work increases the size beyond 20 square metres a building consent will be required.
The owners of a fourth storey flat wish to build a veranda. They will need to obtain a building consent as they are above the first storey of the building.

A restaurant owner wants to build a 15 square metre veranda to create an outdoor eating area. This requires a building consent as this is an area accessible by the public.

A building consent is not required for carports up to 20 square metres in ground floor area.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with a carport that
  - (a) is on the ground level; and
  - (b) does not exceed 20 square metres in floor area.

Guidance on the exemption

This exemption relates to roofed structures that are used for motor vehicle storage. To be regarded as a carport, at least one side of the structure must remain open to the outdoors at all times.

The floor area, which is taken to be the area within the posts and/or walls supporting the roof structure, must also be no greater than 20 square metres to qualify for this exemption.

This exemption also includes all work relating to the disposal of stormwater as it relates to the carport.

Check with your council

Always check with your council to make sure your proposed building work does not have any district planning implications (eg maximum site coverage, yard/setback requirements, daylight access planes or permitted activities). A resource consent may be required and it is important that you obtain this before starting any building work.

If you are building close to boundaries you need to give due consideration to the Building Code requirements regarding protection from fire, particularly in relation to the external spread of fire to neighbouring property.

Examples where this exemption could apply

- Constructing a new free-standing carport. The carport will have a concrete slab on grade, be open on all sides, and have a floor area of 20 square metres.
- A courier company intends to build a 20 square metre carport. The carport will be open on three sides and attached to the existing single storey depot building.

Example where building consent is required

- Constructing a new free-standing carport with a floor area of 25 square metres which will be open on all sides. As it exceeds 20 square metres in floor area, a building consent is required.
19. Shade sails

A building consent is usually not required for shade sails (and their structural supports) no larger than 50 square metres in size, and no closer than 1 metre to a legal boundary.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with a shade sail made of fabric or other similar lightweight material, and associated structural support, that:

(a) does not exceed 50 square metres in size; and
(b) is no closer than 1 metre to any legal boundary; and
(c) is on the ground level, or, if on a building, on the ground or first-storey level of the building.

Guidance on the exemption

This exemption recognises the relatively simple, low-risk nature of shade sails. These are usually made of fabric and either attached to the outside of a building or freestanding with their own support structures (eg to cover a deck, patio or children’s play equipment to provide sun protection).

While there may be significant wind loadings on shade sails – something that should be carefully considered during their design and assembly – there is very little building work involved in their construction or installation apart from erecting and making connections to structural supports.

Shade sails attached to buildings

If you are attaching shade sails to the exterior of a building, you need to pay particular attention to weathertightness detailing. All mechanical connections which penetrate the building envelope and provide support to shade sails (eg nuts, bolts and coach screws) must prevent moisture from getting into the building.

Examples where this exemption could apply

A shade sail is to be installed above a deck at the first storey level of a dwelling located in the middle of a large rural property. The proposed shade sail has a total area of 20 square metres and meets all Building Code requirements.

A shade sail is to be erected above a sandpit at a childcare centre. The proposed shade sail has a total area of 42 square metres and is 2 metres away from the nearest boundary.

A number of shade sails, each 12 square metres in size, are to be erected in a public park.

The owner of a café decides to install several shade sails, each 9 square metres in size, in an outdoor courtyard to provide sun protection for customers.

An old shade sail, 20 square metres in size, above a patio at ground level is replaced with a shade sail of 30 square metres.

Examples where building consent is required

A shade sail with an area of 30 square metres is to be installed above a balcony on the fifth floor of an apartment block. As this will be located on other than the ground or first storey level of the building, a building consent is required.
A shade sail is to be erected above a play area at a kindergarten. The proposed shade sail has a total area of 50 square metres and will be located on the boundary. As it will be closer than 1 metre from the legal boundary, the kindergarten will need to obtain a building consent.

A shade sail with an area of 60 square metres is to be installed above an open courtyard at a shopping complex. Since the shade sail will be greater than 50 square metres, a building consent is required.

20. Retaining walls

A building consent is not required for retaining walls that retain up to 1.5 metres depth of ground, that are not supporting any additional load (eg a vehicle on top).

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with a retaining wall that:
  - retains not more than 1.5 metres depth of ground; and
  - does not support any surcharge or any load additional to the load of that ground (for example, the load of vehicles).

Guidance on the exemption

This exemption allows you to build a retaining wall (which is any wall constructed to retain or support the surrounding ground) without needing to get a building consent as long as it does not retain more than 1.5 metres (vertically) of ground and it includes ground water drainage in relation to retaining walls.

This exemption does not apply to retaining walls that are subject to any additional load or surcharge, such as:

- vehicle driveways
- parking spaces
- swimming pools
- buildings
- other retaining wall(s), or
- sloping ground above the top of the retaining wall.

Also refer to exemption 41 on the Building Consent Exemptions for Low Risk Work page 1 for more information.

Retaining walls with sloping ground

If the ground above the top of the retaining wall is only gently sloping, this may not be considered as ‘surcharge’. To determine the impact of the sloping ground and its pressure on the stability of the proposed retaining wall, you may wish to seek professional advice; for example, from a chartered professional engineer.

Retaining walls with a fall of 1 metre or more

If there is a fall of 1 metre or more from the retaining wall, you may be required to install a safety barrier (under Building Code clause F4 – Safety from falling). Factors to consider include the purpose/use of the retaining wall and any additional loads or surcharges.
wall, how accessible it is, and whether it is frequented by young children.

Examples where this exemption could apply

A builder plans to reconstruct an earthquake-damaged timber retaining wall that is less than 1.5 metres high. There is no surcharge on the retaining wall.

A motel owner decides to terrace the motel's uphill sloping section by building three 1.2 metre high concrete crib retaining walls to create three level platforms, each of which will be planted. As there will be sufficient horizontal separation between each of the retaining walls so that no surcharge load will be imposed on a lower wall, no building consent will be needed.

Examples where building consent is required

An owner wishes to form a level platform for a garden below a neighbour's driveway. To do this, she intends to construct a 1.2 metre high retaining wall. As the proposed retaining wall is subject to a surcharge from the neighbour's vehicle driveway, it will require a building consent.

A retaining wall ranges in height from 900 mm to 1.8 metres. The part of the retaining wall that exceeds the maximum allowable height of 1.5 metres will require a building consent.

21. Fences and hoardings

A building consent is usually not required for fences or hoardings up to 2.5 metres high. Note: There are separate requirements for restricting access to residential pools.

Amended January 2017: Subclause (2) was replaced, as from 1 January 2017, by s18(2) Building (Pools) Amendment Act 2016.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

1. Building work in connection with a fence or hoarding in each case not exceeding 2.5 metres in height above the supporting ground.

2. Subclause (1) does not include a fence or hoarding to restrict access to a residential pool.

Guidance on the exemption

Any building work relating to fences (which includes garden walls) and hoardings up to 2.5 metres high is covered by this exemption and will not need a building consent. (Note that fences to swimming pools are outside the scope of this exemption and will require building consent).

Hoardings are often put up around building construction sites and are only there temporarily to ensure public safety during the construction phase.

To check the height of your fence or hoarding against the 2.5 metre limit for this exemption, measure the vertical distance between the top of the structure and the supporting ground directly below.

Note that you will still need to comply with the requirements of the Fencing Act 1978 for boundary fences. In many cases, district plans made under the Resource Management Act 1991 may also require you to obtain a resource consent for fences over a certain height (usually over 2 metres).
Examples where this exemption could apply

- Constructing a 2.0 metre high concrete block wall along a boundary to create a private back yard.
- Building a 2.2 metre high timber paling fence in a back yard to act as a windbreak for a barbeque area.
- Installing a 2.4 metre high hoarding around a construction site to ensure public safety
- A concert organiser proposes to erect mesh fencing 1.8 metres high to stop concert goers getting onto the stage.

Examples where building consent is required

- A building owner proposes to erect a 3.5 metre high wire mesh fence around his tennis court, well clear of any boundaries. As the fence height is greater than 2.5 metres, a building consent is required.
- An owner wants to build a new timber fence with an overall height of 3 metres along the rear boundary of her property. As the fence height is greater than 2.5 metres, she will need to obtain a building consent.
- The owner of a residential dwelling intends to extend a 2.8 metre high concrete block wall alongside a neighbouring boundary. As the fence height is greater than 2.5 metres, a building consent is required.
- A building owner proposes to erect a new 1.2 metre high fence around her swimming pool. A building consent is required and the fence installed before the pool is filled with water. Regular three-yearly inspections will be required from the date of the code compliance certificate.

21A. Means of restricting access to small heated pools

Small heated pools and spa pools does not require a building consent for the cover used to restrict access, as long as it meets Building Code requirements for safety covers.

Amended January 2017: Clause 21A was inserted, as from 1 January 2017, by s18(3) Building (Pools) Amendment Act 2016.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Installation of a safety cover as a means of restricting access to a small heated pool that is a residential pool.

Guidance on the exemption

Under exemption 21A, a building consent is not required for the means of restricting access where a safety cover is used on a small heated pool, such as a spa pool with a water surface area of 5 square metres or less. Furthermore, the top surface of every wall of the pool must be at all points at least 760mm above the adjacent floor or ground, and, the walls of the pool are non-climbable.

If the cover used does not comply with Building Code clause F9.3.5, it is not considered to be a safety cover.

For a safety cover to comply with F9.3.5 it must satisfy all of the following:

- restrict the entry of children when closed
Where a small heated pool has a safety cover, it also does not need to be inspected every three years as fencing to other residential pools are (section 162D of the Building Act 2004 refers).

The following terms are defined in the glossary:

- 'abode' or 'place of abode'
- 'pool'
- 'residential pool'
- 'small heated pool'.

Construction specifications for covers that comply with F9.3.5 are provided in Acceptable Solution F9/AS2.

Example where this exemption could apply

A homeowner wishes to install a rectangular spa pool with internal dimensions of 2.4 and 1.2 metres, with a safety cover on it. The safety cover fully complies with the requirements of Building Code clause F9.3.5.

Examples where building consent is required

An owner of a residential property intends to construct a rectangular ‘endless’ (ie, a current is created to swim against) exercise pool with internal dimensions of 3 and 2 metres, with a safety cover. As the pool surface area is greater than 5 square metres, it does not fit into the definition of a ‘small heated pool’ and a building consent is required for the means of restricting access.

A homeowner proposes to install a spa pool with a lightweight cover that is easy to life or remove. As the cover is unlikely to fully comply with Building Code clause F9.3.5, it is not considered to be a safety cover and building consent is required for the means of restricting access, unless the cover is modified or replaced to comply.

Related information

Safety guidance for pool owners
Residential pools: Guidance for territorial authorities

22. Dams (excluding large dams)

A building consent is not required for small dams under 4 metres high, with a water volume under 20,000 cubic metres.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:
Building work in connection with a dam that is not a large dam.

Guidance on the exemption

This exemption allows smaller dams to be built without needing to obtain a building consent. However, they will still need to comply with the Building Code.

A dam is defined in section 7 of the Building Act as meaning

(a) an artificial barrier, and its appurtenant structures, that:
(i) is constructed to hold back water or other fluid under constant pressure so as to form a reservoir; and
(ii) is used for the storage, control, or diversion of water or other fluid

(b) includes a flood control dam, a natural feature that has been significantly modified to function as a dam and a canal but does not include a stopbank designed to control floodwaters.

Large dams are not covered by this exemption. A large dam is defined in section 7 of the Building Act as meaning a dam that has a height of 4 or more metres and holds 20,000 cubic metres volume of water or other fluid.

This is about the capacity of eight Olympic-sized swimming pools, or a rugby field with water approximately 3 metres deep (ie up to the crossbars of the goal posts).

How the height of the dam is measured differs slightly based on whether the dam is across a stream or not, or if the dam is a canal.

If the dam is across a stream, the height of the dam is the vertical distance from the dam crest to the natural bed of the stream at the lowest downstream outside limit of the dam. If the dam is not a across a stream, the height of the dam is the vertical distance from the dam crest to the lowest elevation at the outside limit of the dam.

If the dam is a canal, the height of the dam is the vertical distance from the dam crest to the invert of the canal.

The dam crest is defined in section 7 of the Building Act as the uppermost surface of the dam, not taking into account any camber allowed for settlement, or any curbs, parapets, guard rails or other structures that are not part of the water-retaining structure. Note that any freeboard is part of the water-retaining structure.

Example where this exemption could apply

A farmer constructs a water reservoir for crop irrigation. The height of the dam is 3.5 metres and it retains a depth of 2.5 metres over an area of 5,000 square metres (approximately 12,500 cubic metres of water). This is exempt work as the height of the dam is less than 4 metres and the volume of the water that is held back is less than 20,000 cubic metres.

Example where building consent is required

The height of a proposed dam on a river is 20 metres and it will hold back more than 250,000 cubic metres of water. This work will require a building consent because the dam height is greater than 4 metres and the reservoir volume is greater than 20,000 cubic metres.

23. Tanks and pools

Storage tanks and pools don't require a building consent if they meet requirements for capacity and height-above-ground. Note: There are separate requirements for restricting access to residential pools.

Amended January 2017: The heading to clause 23 was amended, as from 1 January 2017, by s18(4) Building (Pools) Amendment Act 2016 by deleting
What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with a tank or pool and any structure in support of the tank or pool, including any tank or pool that is part of any other building for which a building consent is required, that:

(a) does not exceed 500 litres capacity and is supported not more than 4 metres above the supporting ground; or
(b) does not exceed 1,000 litres capacity and is supported not more than 3 metres above the supporting ground; or
(c) does not exceed 2,000 litres capacity and is supported not more than 2 metres above the supporting ground; or
(d) does not exceed 4,000 litres capacity and is supported not more than 1 metre above the supporting ground; or
(e) does not exceed 8,000 litres capacity and is supported not more than 0.5 metres above the supporting ground; or
(f) does not exceed 16,000 litres capacity and is supported not more than 0.25 metres above the supporting ground; or
(g) does not exceed 35,000 litres capacity and is supported directly by ground.

Guidance on the exemption

A building consent is not required for the construction of any tank or pool or its structural support. This is as long as various requirements are met relating to its capacity and height above the ground, as listed in subclauses (a) to (g) of exemption 23. This exemption is likely to cover many residential pools (eg. an in-ground swimming pool of 7 metres long, 5 metres wide and a metre deep). Note that this exemption excludes building work in connection with a fence or hoarding restricting access to a residential pool (see exemption 21).

Examples where this exemption could apply

A rural property owner wants to install a 20,000 litre pre-cast concrete tank to collect and store rainwater from the house roof. He proposes to place the tank directly on the ground in a corner of the front garden.

A rural homeowner wants to install a 2,000 litre water storage tank supported 2 metres above the supporting ground.

The owner of a dwelling intends to install a 600 mm deep fishpond in his garden with a capacity of 1,000 litres of water and supported directly by the ground. As the pond is not normally used for swimming, paddling or bathing, it is not a pool and the barrier requirements before 1 January 2017 no longer apply.

Example where building consent is required

A rural homeowner wants to install a 1,000 litre water storage tank. To improve the water pressure, the owner intends to mount the tank on a steel tank stand. The tank will be supported more than 3 metres above the ground, so a building consent is required.

24. Decks, platforms, bridges and boardwalks

A building consent is not required for decks, platforms, bridges, boardwalks and similar structures where you can't fall more than 1.5 metres.

What the law says
Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with a deck, platform, bridge, boardwalk, or the like from which it is not possible to fall more than 1.5 metres even if it collapses.

Guidance on the exemption

A building consent is not required for work on decks, platforms, bridges, boardwalks and like structures where it is not possible to fall more than 1.5 metres. Note that a safety barrier is still required under Building Code clause F4 – Safety from falling where there is a fall of 1 metre or more.

Check with your council

Always check with your local council to ensure the proposed building work does not have any district planning implications (e.g. maximum site coverage, yard/setback requirements, daylight access planes and permitted activities). A resource consent may be required and it is important that you obtain this before starting any building work.

Examples where this exemption could apply

- A low-level deck is constructed to create a level entry to a dwelling. The deck has a maximum height of 500 mm above ground level.
- A building owner constructs a 50 square metre deck with a maximum height of 900 mm above ground and attached to two sides of a building. Even if the deck were to collapse, the fall would be less than 1.5 metres.
- The owner of a resort intends to build a boardwalk across some rough ground to give guests access to an ornamental garden and play area. The highest point of the boardwalk is 1.5 metres above the ground. To prevent guests from falling off the boardwalk, a safety barrier is installed on both sides.

Examples where building consent is required

- A home owner wants to construct a platform in conjunction with other landscaping work. The landscaping work will result in a reduced ground level at the rear exit of the building. As the proposed platform will have a finished height above ground level of 1.7 metres, it will require a building consent. (A safety barrier will also be required under Building Code clause F4 as there is a fall of 1 metre or more.)
- The owner of a multi-storey apartment complex intends to provide outdoor decks to the apartments on the upper levels. This work will require a building consent as it is possible for a person to fall more than 1.5 metres. (A safety barrier will also be required under Building Code clause F4 as there is a fall of 1 metre or more.)

25. Signs

A sign doesn't require a building consent if no single face of the sign is over 6 square metres, and it is no higher than 3 metres above supporting ground level.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with a sign (whether free-standing or attached to a structure) and any structural support of the sign if:

(a) no face of the sign exceeds 6 square metres in surface area; and
(b) the top of the sign does not exceed 3 metres in height above the supporting ground level.
Guidance on the exemption

The term ‘surface area’ in subclause (a) of this exemption refers to a single face of the sign. For example, the exemption would allow you to build a freestanding sign (ie a standalone structure) up to 2 metres by 3 metres and displaying information on both sides.

To work out the height of your sign and make sure it is within the 3 metre height limit for this exemption, measure the vertical distance between the highest point at the top of the sign and the lowest point of the supporting ground below the sign.

Note: also refer to exemption 39 (https://www.building.govt.nz/projects-and-consents/planning-a-successful-build/scope-and-design/check-if-you-need-consents/building-consent-exemptions-for-low-risk-work/schedule-1-guidance/part-3/39-signs/) regarding building work for which the design has been carried out or reviewed by a chartered professional engineer.

Check with your council

If you are proposing to put signs on heritage or character buildings or in urban areas, it is important to check with the local council first. There may be restrictions in the council’s district plan (made under the Resource Management Act 1991) on the type of signs you can construct without first having to obtain a resource consent.

Examples where this exemption could apply

- A new 1 square metre sign attached to the side of a building, where the highest point of the sign is no more than 3 metres above the supporting ground level.
- A 2 square metre freestanding sign located outside a café, where the highest point of the sign is 2 metres above the ground.
- A 4 square metre roadside billboard, where the highest point of the billboard is no more than 3 metres above the supporting ground level.

Examples where building consent is required

- Installing a 20 square metre sign that has not been designed by a chartered professional engineer. As the sign is greater than 6 square metres in surface area, a building consent is required.
- Replacing a 4 square metre sign attached to a commercial building 6 metres above the supporting ground level. As the sign is more than 3 metres above the supporting ground level, this will require a building consent.

26. Height-restriction gantries

A building consent is not required for gantries, for example those restricting vehicles over a certain height from accessing an area.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with a height-restriction gantry.
This exemption only applies to height-restriction gantries, such as gantries that restrict vehicles over a certain height from going into a car parking building or beneath an underpass.

Examples where this exemption could apply

- Constructing a new height-restriction gantry for a car parking building
- Replacing a damaged wooden height-restriction gantry with a new steel one.
- Installing a new height-restriction gantry for a drive-through at a fast food restaurant.
- Repairing a height-restriction gantry at a car parking building following impact damage from a vehicle.

Example where building consent is required

- Constructing a pedestrian bridge over a ramp which provides vehicle access to a basement customer car park. Although the bridge limits the height of vehicles that can use the ramp to a maximum of 2.1 metres, the main purpose of the bridge is to allow pedestrians and customers to cross safely over the vehicle ramp. Building a bridge is beyond the scope of this exemption and also of exemption 24 (https://www.building.govt.nz/projects-and-consents/planning-a-successful-build/scope-and-design/check-if-you-need-consents/building-consent-exemptions-for-low-risk-work/schedule-1-guidance/part-1-exempted-building-work/24-decks-platforms-bridges-boardwalks/), as the bridge will be higher than 1.5 metres. Therefore, this will require a building consent.

27. Temporary storage stacks

A building consent is not required to create a temporary storage stack of goods or materials.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

- Building work in connection with a temporary storage stack of goods or materials.

Guidance on the exemption

This exemption allows you to construct any temporary storage stack of goods or materials. Temporary means lasting for only a limited period; for example, you may be stacking materials during the construction period of a building project, or storing and stacking goods while relocating.

Examples where this exemption could apply

- A construction firm is moving location to partially completed new premises. It proposes to erect a temporary timber storage stack on its new site. When complete, the new premises will contain a new timber storage area and the temporary storage stack will be removed.
- While a new building is being constructed, the builders stack metal roofing materials on a timber base to keep the material off the ground until it is ready to use.
Examples where building consent is required

Owners of a joinery factory want to construct a 4 metre high racking system to store materials for use in manufacturing aluminium windows. They intend to use this racking system indefinitely. This work would not be considered temporary so will require a building consent.

A supermarket owner wishes to extend the racking systems used to store food. This work requires a building consent as the racking system is permanent.

28. Private household playground equipment

Playground equipment doesn't require a building consent if it's for a single private household, and no part of it exceeds 3 metres above supporting ground level.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with playground equipment if:

(a) the equipment is for use by a single private household; and
(b) no part of the equipment exceeds 3 metres in height above the supporting ground level.

Guidance on the exemption

Playground equipment can be built to a maximum height of 3 metres for use by a single private household under this exemption.

Building work relating to playground equipment on publicly accessible sites is not covered by this exemption. However, it may fall under exemption 42C (https://www.building.govt.nz/projects-and-consents/planning-a-successful-build/scope-and-design/check-if-you-need-consents/building-consent-exemptions-for-low-risk-work/schedule-1-guidance/part-3/42c-certain-public-playground-equipment/) (certain public playground equipment).

Example where this exemption could apply

Owners of a dwelling intend to install a playhouse and slide in their garden for their 4 year old child. The highest part of the equipment is less than 3 metres above the supporting ground.

Example where building consent is required

Homeowners intend to install a swing and slide in their garden for their children. The top of the swing set and the platform giving access to the slide (which is also fitted with 1 metre high safety barriers) is 3.5 metres above the supporting ground, and therefore requires a building consent.

29. Certain structures owned or controlled by network utility operators or similar
A building consent is usually not required for motorway signs, stopbanks, culverts and other simple structures controlled by network utility operators and similar organisations.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

Building work in connection with a motorway sign, stopbank, culvert for carrying water under or in association with a road, or other similar structure that is:

(a) a simple structure; and

(b) owned or controlled by a network utility operator or other similar organisation.

Guidance on the exemption

The purpose of this exemption is to allow building work on certain infrastructure to be carried out.

In many cases, this building work is located on public land and it often crosses territorial authority boundaries.

This type of building work is usually designed, constructed, maintained and supervised by professionals within the industry and/or government agencies known as network utility operators (NUOs) – refer to the glossary at the back of this document.

Examples where this exemption could apply

A new motorway off-ramp has been built and it is proposed to put up a motorway sign to direct vehicles. As the sign is owned by an organisation similar to an NUO, it will not require a building consent.

A NUO proposes to build a culvert under a road to alleviate local flooding during heavy rainfall.

Example where building consent is required

A NUO proposes to build a new office for employees at its sewerage treatment plant. This office would not be considered a simple structure and requires a building consent.

30. Demolition of detached building

A building consent is not required to demolish a detached building up to 3 storeys high.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

The complete demolition of a building that is detached and is not more than 3 storeys.
Guidance on the exemption

This exemption has been expanded from the previous exemption (l) to allow the full demolition of all detached buildings up to 3 storeys high whether or not they are damaged. However, partial demolition is no longer exempt from building consent, other than as permitted by exemption 31.

If you are considering demolishing an existing building under this exemption, we recommend that you also consider the following:

- terminating services such as water, sewer, and stormwater by capping and sealing them inside the boundary
- contacting the relevant service authorities to advise them of the extent of your work: this includes electricity, gas, drainage, water, transport, telecommunications, cable television and any other services that may be affected
- handling and disposing of hazardous building materials
- controlling silt runoff, excess noise and dust generated by the demolition work, and
- securing the site (eg with a temporary fence or hoardings) to restrict public access to the area and avoid injury to members of the public.

Check with your council

As a building owner, you should also check council requirements for the repair and reinstatement of any damage to the road reserve. We recommend that you use skilled and professional building practitioners for major demolition work. No demolition work should be undertaken on heritage or character buildings without first checking with your local council for its approval.

Examples where this exemption could apply

Following an earthquake, the owner decides to demolish her severely damaged 2 storey, detached family home.

The new owner of an old wooden single storey, detached holiday home plans to demolish it to make way for his new dream holiday home.

Examples where building consent is required

Following a fire, a shop owner decides to demolish his damaged shop which is attached to another building (ie it is semi-detached) that is not damaged. A building consent is required because the building is not detached.

To make way for a new apartment block, the owner of a 4 storey commercial building intends to demolish it. A building consent is required because the building is more than 3 storeys.

31. Removal of building element

Removing an element from a building up to 3 storeys high doesn’t require a building consent if the structure, specified systems and fire separations remain unaffected.

What the law says

Subject to section 42A of the Building Act, Schedule 1 exempts the following from a building consent:

The removal of a building element from a building that is not more than 3 storeys, provided that the removal does not affect:

(a) the primary structure of the building; or
(b) any specified system; or
Guidance on the exemption

This exemption was inserted in response to the partial demolition of buildings that had to be undertaken to allow repairs to damaged buildings after the Canterbury earthquakes of 2010/2011.

It applies to the removal of a building element (e.g., a chimney or roof, including cladding) rather than to the complete demolition of a building.

This exemption is limited to any building up to 3 storeys high as long as the removal does not affect the primary structure, any specified system or any fire separation (which includes firewalls protecting other property).

Note that any repair work associated with removing a building element can be done under exemption 1 (https://www.building.govt.nz/projects-and-consents/planning-a-successful-build/scope-and-design/check-if-you-need-consents/building-consent-exemptions-for-low-risk-work/schedule-1-guidance/part-exempted-building-work/1-general/) (repairs, maintenance, and replacement). For example, removing an external chimney will require the making good of the gaps left in the wall and roof claddings.

All new building work must comply with the Building Code, including with its structural performance requirements. Also note that, on completion of the building work, the altered building must comply with the Building Code to at least the same extent as it did before the building work was undertaken.

Load-bearing walls

If you are considering building work that is close to or involves potentially load-bearing walls, it is important to get professional advice (e.g., from a chartered professional engineer, registered architect, building consultant or registered building surveyor).

Examples where this exemption could apply

Removing all non-load-bearing masonry walls (internal and external) in a 3 storey commercial building, except those that are fire separations.

A home owner proposes to reduce the likelihood of earthquake damage to his house by completely removing a brick chimney located on an external wall. A designer inspects this and advises the owner that the chimney building element is independent of the house’s primary structure.

A building owner wishes to demolish the upper portion of a chimney (i.e., above the roof) of a redundant fireplace so as to reduce possible property damage in the event of an earthquake.

Examples where building consent is required

A home owner wishes to completely demolish an internal masonry chimney between the dining and living rooms. A builder inspects the roof space and finds that the chimney is load-bearing as it supports some of the roof rafters and ceiling joists. As removing the chimney will affect the primary structure of the house, the proposed building work will require a building consent.

An owner of a 3 story office and retail building wants to reduce the risk of injuring office occupants on the middle floor in any future earthquake. He proposes to entirely remove the suspended ceiling grid which supports the heavy fibrous plaster tiles and expose the underside of the upper floor slab. Since the building has a heat detection emergency warning system, the proposed removal of the building element (i.e., the suspended ceiling) will affect this specified system. Therefore, a building consent will be required to do this work.
Part 1: Exempted building work that can be carried out by anyone